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**BEFORE THE INSURANCE COMMISSIONER  
OF THE STATE OF CALIFORNIA**

In the Matter of the Request for Finding of Eligibility to Seek Compensation of:

Consumer Federation of California,

Office of the Public Advisor  
Case No. IE-2016-0001

**FINDING OF ELIGIBILITY TO SEEK  
COMPENSATION**

On or about May 27, 2016, Consumer Federation of California (“CFC”) submitted a complete Request for Finding of Eligibility to Seek Compensation (“Request”). The Commissioner has completed the review of the Request and hereby finds that, pursuant to the provisions of California Insurance Code § 1861.10 and California Code of Regulations, Title 10, § 2662.2, CFC is eligible to seek compensation for its representation of consumers’ interests in CDI proceedings.

This Finding of Eligibility shall remain in effect for two years from the date of this Order; however, this Finding of Eligibility does not ensure compensation in the proceeding(s) in which CFC participates.

**FINDINGS**

CFC provided a verified Request, in accordance with California Code of Regulations (CCR) §2662.2(a).

CFC provided a description of its previous work as an intervenor in accordance with CCR §2662.2(a)(1):

CFC responded to the showing required of a group intervenor, in accordance with CCR §2662.2(a)(2) (A) – 2662.2(a)(2)(G), as follows:

CCR §2662.2(a)(2)(A). The current Articles of Incorporation for CFC are on file with the CDI.

CCR §2662.2(a)(2)(B). CFC has approximately 62 dues-paying individual members and 39 organizational members.

1 CCR §2662.2(a)(2)(C). CFC listed the names of all individuals on  
2 its current Board of Directors and provided a business address at  
which they could all receive correspondence.

3 CCR §2662.2(a)(2)(D). CFC stated that it educates members,  
4 legislators, and the public regarding consumer issues through its  
5 newsletter, *The California Consumer*. The newsletter has a  
6 circulation of approximately 11,000.

7 CCR §2662.2(a)(2)(E). CFC stated that it does not issue an annual  
8 or year-end report.

9 CCR §2662.2(a)(2)(F). CFC stated that it has been granted non-  
10 profit status under Internal Revenue Code Section 501(c)(4).

11 CCR §2662.2(a)(2)(G). CFC submitted the percentages of funding  
12 from various categories: Intervenor Compensation Awarded by PIC  
13 and CDI; Court Ordered Cy Pres Awards; Interest and Dividends;  
14 Membership Dues; Rental Income.

15 CFC submitted as Exhibit H a list of its organizational members,  
16 including: California Teachers Association, United Food and  
17 Commercial Workers – States Council, Southern California District  
18 Council of Laborers, Consumer Attorneys of California, California  
19 Public Interest Research Group, et. al.

20 CFC submitted as Exhibit I a list of legislative initiative highlights  
21 and scorecard.

## 22 LEGAL STANDARDS

23 California Insurance Code section 1861.10 states in relevant part:

24 (a) Any person may initiate or intervene in any proceeding permitted or  
25 established pursuant to this chapter, challenge any action of the  
26 commissioner under this article and enforce any provision of the article.

27 (b) The commissioner or a court shall award reasonable advocacy and  
28 witness fees and expenses to any person who demonstrates that (1) the  
person represents the interests of consumers, and (2) that he or she has  
made a substantial contribution to the adoption of an order, regulation or  
decision by the Commissioner or a court.

CCR §2662.2 sets out the procedure by which intervenors are deemed eligible to seek  
compensation:

(a) A person or group representing the interests of consumers may provide to  
the Public Advisor a request for finding of eligibility to seek compensation.  
The request shall be verified and may be verified by the intervenor's or  
participant's attorney and shall be submitted, at any time, in conjunction with  
an ongoing proceeding in which the individual or organization seeks to  
intervene. The request shall comply with sections 2652.1-2652.4 of this  
subchapter and shall include:

1  
2 (1) a showing by the intervenor or participant that it represents the interests  
3 of consumers, including a description of the previous work of the  
4 intervenor or participant; and,

5 (2) in the case of groups representing the interests of consumers, the  
6 request shall include the following as exhibits:

7 (A) a copy of the group's articles of incorporation, by-laws,  
8 or (for groups not organized as corporations) other  
9 organizational documents,

10 (B) if the group has members, the approximate number of  
11 current members,

12 (C) composition of the group's current Board of Directors –  
13 including the name and business address of each director  
14 and/or the name and business address of the principals of  
15 the group if it is not a corporation,

16 (D) newsletter circulation, if any, along with a  
17 representative sample of newsletters and/or any other  
18 publication issued by the intervenor in California during the  
19 previous twelve (12) months,

20 (E) any annual or year-end report for the prior year,

21 (F) a statement as to whether or not the group has been  
22 granted non-profit status under Internal Revenue Code  
23 Section 501(c), and

24 (G) in order to allow a determination whether the group  
25 actually does represent the interests of consumers, a listing,  
26 by general category, of the group's funding sources for the  
27 prior twenty-four (24) months and the approximate total  
28 percentage of the group's annual budget from each funding  
category. Each foundation, corporate, business, or  
government grant shall be separately listed by name of  
foundation, corporation, business, or government agency  
and amount of grant. For each individual who contributed  
at least five percent of the group's annual budget, the name  
of the individual and the total amount of the annual  
contribution shall be separately listed.

The Public Advisor may require additional information regarding the  
request at any time, but not more than twice during any one calendar year  
from a given Intervenor or participant.

CCR §2661.1 (j) defines representing the interests of consumers as follows:

Represents the Interests of Consumers” means that the intervenor  
represents the interests of individual insurance consumer[s], or the  
intervenor is a group organized for the purpose of consumer protection as

1 demonstrated by, but is not limited to, a history of representing consumers  
2 in administrative, legislative or judicial proceedings.

3 A party which represents, in whole or in part, any entity regulated by the  
4 Commissioner shall not be eligible for compensation. However, nothing in  
5 this subsection shall be construed to prohibit any person from intervening  
6 or participating if that person is not seeking compensation.

7 CCR §2662.2(b) and (c) set deadlines for CDI's review of requests for finding  
8 of eligibility.

9 (b) Within 10 days of receipt of a request for finding of eligibility to  
10 seek compensation, the Public Advisor shall review the request for  
11 completeness. If the request includes all of the information required by  
12 subdivision (a) above, it is complete. If the Public Advisor determines that  
13 the request is not complete because it does not include all of the  
14 information required by subdivision (a), notice stating the grounds for  
15 incompleteness will be given to the person or group who submitted the  
16 request within the 10 day period and the request will be rejected.

17 (c) The Commissioner shall rule on the request for a finding of  
18 eligibility to seek compensation in writing not later than 15 days from the  
19 receipt of a complete request.

#### 20 **DETERMINATIONS**

21 CFC has complied with the requirements of CCR § 2662.2.

22 CFC represents the interests of consumers, and on these grounds, the  
23 Commissioner hereby finds CFC eligible to seek compensation in CDI proceedings  
24 pursuant to CIC §1861.10.

25 This Finding of Eligibility is effective June 22, 2016.

#### 26 **ORDER**

27 CFC is hereby deemed eligible to seek compensation from the CDI for its representation  
28 of consumers' interests and for its participation in CDI proceedings pursuant to CIC §1861.10 for  
a period not to exceed two years from June 22, 2016.

A finding of eligibility to seek compensation does not ensure compensation. CFC must  
comply with all relevant provisions of the California Insurance Code and the California Code of  
Regulations in order to participate and to submit requests and/or to receive compensation in  
specific hearings or proceedings.

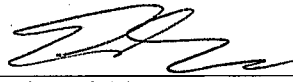
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1 Dated: June 22, 2016

DAVE JONES  
Insurance Commissioner

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By   
Edward Wu.  
Public Advisor

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**PROOF OF SERVICE**  
**In the Matter of the Request for Finding of Eligibility to Seek Compensation of**  
**CONSUMER FEDERATION OF CALIFORNIA**  
**Case No. IE-2016-0001**

I am over the age of eighteen years and am not a party to the within action. I am an employee of the Department of Insurance, State of California, employed at 45 Fremont Street, 19th Floor, San Francisco, California 94105. On June 24, 2016, I served the following document(s):

**FINDING OF ELIGIBILITY TO SEEK COMPENSATION**

on all persons named on the attached Service List, by the method of service indicated, as follows:

If **U.S. MAIL** is indicated, by placing on this date, true copies in sealed envelopes, addressed to each person indicated, in this office's facility for collection of outgoing items to be sent by mail, pursuant to Code of Civil Procedure Section 1013. I am familiar with this office's practice of collecting and processing documents placed for mailing by U.S. Mail. Under that practice, outgoing items are deposited, in the ordinary course of business, with the U.S. Postal Service on that same day, with postage fully prepaid, in the city and county of San Francisco, California.

If **OVERNIGHT SERVICE** is indicated, by placing on this date, true copies in sealed envelopes, addressed to each person indicated, in this office's facility for collection of outgoing items for overnight delivery, pursuant to Code of Civil Procedure Section 1013. I am familiar with this office's practice of collecting and processing documents placed for overnight delivery. Under that practice, outgoing items are deposited, in the ordinary course of business, with an authorized courier or a facility regularly maintained by one of the following overnight services in the city and county of San Francisco, California: Express Mail, UPS, Federal Express, or Golden State overnight service, with an active account number shown for payment.

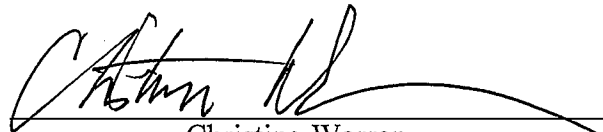
If **FAX SERVICE** is indicated, by facsimile transmission this date to fax number stated for the person(s) so marked.

If **PERSONAL SERVICE** is indicated, by hand delivery this date.

If **INTRA-AGENCY MAIL** is indicated, by placing this date in a place designated for collection for delivery by Department of Insurance intra-agency mail.

If **EMAIL** is indicated, by electronic mail transmission this date to the email address(es) listed.

Executed this date at San Francisco, California. I declare under penalty of perjury under the laws of the State of California that the above is true and correct.

  
Christine Warren

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**SERVICE LIST**  
**In the Matter of the Request for Finding of Eligibility to Seek Compensation of**  
**CONSUMER FEDERATION OF CALIFORNIA**  
**Case No. IE-2016-0001**

<u>Name/Address</u>	<u>Phone/Fax Numbers</u>	<u>Method of Service</u>
Richard Holober Douglas Heller Aaron Lewis CONSUMER FEDERATION OF CALIFORNIA 1107 9 <sup>th</sup> Street, Suite 625 Sacramento, CA 94814 <a href="mailto:holober@consumercal.org">holober@consumercal.org</a> <a href="mailto:douglasheller@ymail.com">douglasheller@ymail.com</a> <a href="mailto:alewis@consumercal.org">alewis@consumercal.org</a>	Tel: (916) 498-9608  Fax: (916) 498-9611	EMAIL