

**Presentation #10.A** 

**Prepared for the California Department of Insurance** 

# **RECAP: PRELIMINARY RECOMMENDATIONS TO DATE**

A summary of preliminary Task Force recommendations as of April 20, 2022

### **QUALIFICATIONS, ASSUMPTIONS AND LIMITING CONDITIONS**

Oliver Wyman was commissioned by the California Department of Insurance (CDI) to provide support associated with assessing the feasibility of developing and implementing a culturally competent statewide insurance program for long-term care services and supports. The primary audience for this report includes stakeholders from the California Department of Insurance, members of the Long-Term Care Insurance Task Force, and members of the general public within the state of California.

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### **ILLUSTRATIVE** AB 567 FEASIBILITY REPORT ROADMAP

Task Force may recommend multiple program design options

Goa	<ul> <li>Recommend options for establishing a culturally competent statewide LTC insurance program</li> <li>Comment on respective degrees of feasibility for each recommended option</li> <li>Submit recommendations in a report on or before January 1, 2023</li> </ul>							Develop a range of recommendations for more detailed program design elements (e.g., benefit amount)	
			Structure and design	<ul><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li><li>○</li>&lt;</ul>	<b>Enrollment</b>	ড়ি Benefits	& services	<b>Financing</b>	
1	\$	) (\$) (\$)		Benefit eligibility at 65+, partial portability,	Reduced contributions for specified groups,		nefit pool of i.e., two years at onth),	Payroll tax and premiums	
2	\$\$	\$\$	Front-end coverage via vested social insurance	Benefit eligibility at 18+, partial portability,	Reduced contributions for specified groups,		nefit pool of i.e., two years at onth),	Payroll tax	
3	\$\$	) (\$) (\$)		Benefit eligibility at 18+, full portability,	Opt-out provisions for specified groups,			Payroll tax, waive contributions below specified poverty level,	
•••			sus on fundamental program ts (e.g., front-end vs. back-e	-					

## **KEY PRELIMINARY RECOMMENDATIONS AS OF TASK FORCE MEETING #9**

Preliminary recommendations are subject to change; pursuant to AB 567, feasibility report may recommend multiple program designs



#### Structure and design

- Front-end coverage
  - Benefits payable at or near beginning of LTSS need
- Social insurance
- Targeted and/or vested program
  - Specified vesting requirement(s) must be met before benefits are paid
  - TBD: consider targeting specified population(s) (e.g., elderly)?



#### Coordination and interaction

- Private LTC insurance pays first
  - Concurrent, non-duplicative payments permitted
  - TBD: should different interaction be allowed for private LTC policies sold after program implementation?
- Medi-Cal coordination
  - <u>Not</u> designed to be mutually exclusive with Medi-Cal
    - A federal demonstration waiver will likely need to be pursued
  - <u>Not</u> designed to factor into Medi-Cal eligibility



### Administration

- Keep program simple
  - Higher potential for perceived gaps/inequities
  - Lower administrative costs

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### Eligibility

- HIPAA benefit eligibility (i.e., consistent with private insurance)
  - 2 of 6 activities of daily living (ADLs) for 90 days or severe cognitive impairment
- TBD: all adults with non-developmental disabilities or only elderly?
  - Consider designs that cover each population separately
- Vesting requirement: contribute for set number of years
  - Consider designs with and without partial vesting provisions
- Portable benefits (i.e., may be used outside of CA)
  - Consider both full and partially portable designs
  - For partial portability, grade to lower benefit over time outside CA
- TBD: should individuals be able to extend coverage to spouse or domestic partner?
  - If yes, require higher contributions

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### Enrollment

- TBD: opt-out provision or reduced program contributions for specified groups of individuals?
  - Individuals that own eligible private LTC insurance <u>before</u> program implementation
  - Individuals that purchase eligible private LTC insurance <u>after</u> program implementation
  - Individuals covered by other (non Medi-Cal) government programs
  - Individuals unable to satisfy vesting requirements
- No opt-in or buy-in provisions
  - TBD: allow potential exception for those unable to satisfy vesting requirements?

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#### Benefits and services

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- Reimbursement benefit type
  - Consider designs with and without a reduced cash benefit
- Monthly maximum benefit amount (between \$3,000 -\$6,000)
- Two-year benefit period
- Benefit inflation as a function of consumer price index <u>or</u> cost of care trend(s)
  - Review, if not automatically apply, inflation annually
- No elimination period
- Comprehensive coverage (institutional and home and communitybased care)
- Preventive benefits
  - Available <u>before</u> satisfying benefit eligibility criteria but <u>after</u> satisfying vesting criteria



### Financing

- Vary contributions by level of wages or income
  - Higher for higher-income individuals, lower or zero for lowerincome individuals
  - TBD: is this politically feasible and/or equitable to taxpayers?
- Waive contributions for individuals below specified poverty level
  - Allow these individuals to receive benefits
- Progressive tax
- Finance via payroll tax
  - Split tax between employees and employers
  - Consider designs that utilize hybrid (multiple) financing options
- Require contributions from non-juveniles (i.e., age 18+)
- Hybrid pay-as-you-go and pre-funded approach
- Invest program funds in stocks, bonds, and U.S. Treasuries
  - Requires constitutional amendment



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